<u>Concurrent Evaluation of Special Project on Handloom Development (SPHD) in Badgam District of J&K State</u> Under Swaranjyanti Gram Swarozgar Yojana (SGSY)

Sponsored by Ministry of Rural Development, Govt. of India

Executive Summary

The State Govt. for development of Handlooms, Handicrafts and Agriculture had submitted three special project proposals to MoRD, GoI with outlays of Rs. 265.00 and Rs. 290.00 lakhs and, Rs.100.80 lakhs respectively. But against this the MoRD, GoI sanctioned a combined project for development of Handlooms & Handicrafts during the year 2003-04 with an outlay of Rs.278.75 lakhs. The break-up of the components annunciated has been: a) Central Govt. share of Rs.82.50 lakhs; b) State Govt. Rs.27.525 lakhs; and, c) remaining Rs.168.75 lakhs; comprising of banks' credit and the beneficiary contributions.

lakhs; and, c) remaining Rs.168.75 lakhs comprising of banks' credit and the beneficiary contributions respectively. The project component included: a) Design development; b) Mini processing and dyeing plant; c) Publicity & Exhibitions-cum—sale catalogue; d) 1225 improved Looms with 530 Warping Drums and Training. While sanctioning GOI aught to have advised the State Govt. to revise / re-submit the Project Report as per the modified components, indicating year—wise phasing and financial outlays-subsidy and grant, and also made clear to the State Govt. the terms and conditions and procedures to be followed for the Project implementation before release of the 1st installment of central funds.

However, the GOI has hitherto released 1st installment of Rs.33 lakhs under the project on dated 06 / 02 / 2004. Against this State share has so far has been released to the tune of Rs.11.00 lakhs [with a break-up of: Rs.5.56 Lakhs (released on 11 / 02 / 04) and, Rs.5.44 Lakhs (released 03-02-2005)]. The fund utilization as yet is low, as only Rs.20.10 lakhs (52.40%) are accounted for as against Rs 38.40 lakhs available to the Project authorities. Out of this Rs.13.01 lakhs has been released to 8 Blocks for: Training and procurement of raw material with BDOs. The audit of the accounts has not been done for the years 2003-04 / 2004-05. Neither, Chartered Accountant has been engaged so far, nor PO, DRDA, had any clear idea about this.

With the late start of the project, unfortunately, no SHGs have been promoted so far, except a consolidated list of intended beneficiaries picked from the Handloom Department was provided to complete the formality on paper. It was further indicated that 25 SHGs are targeted to be organized, neither any concrete steps to this effect seem to have been initiated, nor any social mobilization seems to have been attempted so far by the DRDA. This also confirms that the beneficiaries identified by the Handloom Dept. will have second dose of helping / support under the govt. programme i.e. to support the same people over and over again. The DPIC / PO, DRDA, may, therefore, critically examine this aspect so that only new / fresh and deserving beneficiaries are brought into the ambit of the Project. There is also no evidence of beneficiaries having been screened and selected through consultation with the Panchayats / Gram Sabhas.

The <u>Comments and Observations</u> on the Project implementation have been provided for the consideration of the Govt. of India at Para-VII below in the report. Likewise, the different constraints being faced by the project that need immediate attention have been indicated at Para-VIII of the report. The State Rural Development Dept. need to examine the host of <u>Suggestions</u> provided at Para-IX, before preceding further action on the project implementation. <u>Since the Project has been sanctioned under SGSY</u>, its concept and approach, should be followed in letter and spirit.

The NRIF towards the end has provided the <u>Recommendations</u> for MoRD, GoI with the remark that the release of 2nd installment of central assistance be considered only after: a) PO, DRDA, Badgam sends the audited accounts for the years 2003-04 and, 2004-05 to MORD, GOI; b) At least 80% or more of the available funds have been utilized; c) The process of SHG formation has been taken up by the PO, DRDA, Badgam in right earnest; d) The final list of individual swrojgaris has been drawn up after due screening through the association of the Panchayats; e) Credit planning has been duly done in consultation with banks; and, f) Arrangement of procurement of improved looms of right specifications are firmed up so that trained weavers get the improved looms at the earliest along with warping drums. g) More care need to be taken in dealing with SHG members who should be well nurtured, before being assisted.

.....

Spangarad k	N/ Miniotn/	of Durol D	avalar	mont	- Card	of India
Sponsored b	<i>y</i> wiii iisti y t	oi Ruiai D	evelup	шеп	ı, Guvi	. Oi iiiuia

>	Executive Summary					
~						
	Background					
	D. J. D. Cl					
	 Present Scenario and Scope for Handloom / Handicrafts Development Special Project for Handloom / handicrafts Development					
	The Project Objectives are:					
	 The Project Objectives are: Project Components 					
	 Project components Project components and outlays 					
	 Anticipated Project Benefits 					
	Project Period					
	 Project Implementation 					
	THE CE TASK7-8					
	Broad Objectives of Assessment					
	Study Methodology					
	The Progress - Status of Components:9-14					
	Plan of Action:					
	 Selection of beneficiaries and formation of SHG's 					
	Design Developments and Dyeing Plant					
	Training of Weavers					
	Utilization of Funds					
	Compliance with the Terms of the Sanction Letter14-15					
۶	Comments and Observations on the Project implementation15-16					
۶	Other Constraints					
۶	Suggestions:					
> ANNEXES						

- > Annex-1: Block-wise profiles of BPL and other related data
- > Annex-2: Copy of the Letter / DD issued by the MoRD, GoI issued to AC (DEV), DRDA
- > Annex-3: State Govt. order for release of second installment for FY: '04-'05 on 03/02/05
- ➤ **Annex-4:** Block-wise list of weavers obtained from the Handloom Dept.

> APPENDICES

[Specially <u>Structured Sample Schedules enclosed only</u>, though these along with the Project Profile and Guidelines had been used for the SPDH]

Appendix-I: Sample District Schedule **Appendix-II**: Sample Block Schedule **Appendix-III**: Sample SHG Schedule

Appendix-IV: Sample Individual Swarozgari Schedule

.....